

children's defense fund new york

# Joint Legislative Hearing on the 2023 – 2024 New York State Taxes Executive Budget Proposal

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# Joint Legislative Hearing Testimony: 2023 – 2024 New York State Taxes Executive Budget Proposal

#### About the Children's Defense Fund – New York

Children's Defense Fund – New York (CDF-NY) thanks the chairs of the Assembly Ways and Means Committee and the Senate Finance Committee for the opportunity to submit testimony on the 2023 – 2024 New York State Taxes Executive Budget Proposal.

CDF-NY is a non-profit child advocacy organization that works statewide to ensure every child in New York State has a Healthy Start, a Head Start, a Fair Start, a Safe Start and a Moral Start in life and a successful passage to adulthood with the help of caring families and communities. As the New York office of the Children's Defense Fund (CDF), a national organization with roots in the Civil Rights Movement, we are committed to advancing racial equity and to leveling the playing field for marginalized New York children, youth and families. We envision a state – and a nation – where marginalized children flourish, leaders prioritize their well-being and communities wield the power to ensure they thrive. CDF-NY provides a strong, effective and independent voice for children. We pay particular attention to the needs of children living in poverty, children of color and those with disabilities. CDF-NY strives to improve conditions for children and youth through research, public education, policy development, direct service, organizing, and advocacy in direct partnership with the communities we serve. We seek to build and amplify community power to ensure that marginalized children, youth and families can thrive, access opportunities, and experience authentic joy. Our policy priorities are racial justice, health equity, education justice, child welfare, youth justice and economic mobility. To learn more about CDF-NY, please visit www.cdfny.org.

#### **Summary of Recommendations**

Budgets are moral documents and statements of values. In the 2023 – 2024 New York State Budget, CDF-NY urges New York to strengthen and expand its refundable tax credits to have the greatest impact on reducing child poverty and promoting family wellbeing by:

- Including a robust State child tax credit for children under age four, a group currently excluded from New York's Empire State Child Credit (ESCC)
- Restructuring the ESCC and New York State's Earned Income Tax Credit (EITC) so that the full credit value goes to the lowest-income families (including families with no incomes) by ending regressive minimum income requirements and phase-ins
- Increasing the credit amount of both the ESCC and EITC to provide families with meaningful support
- Making the EITC available to as many immigrant families as possible; The ESCC already includes children in immigrant values; and

- Paying credits out monthly or quarterly to help families keep up with bills and smooth out income.
- Notably, the Working Families Tax Credit (described in detail below) does all of the above.

# Child poverty is a moral, preventable crisis that continues to do tremendous harm to New York's most marginalized children, families and communities.

Child poverty is an urgent and preventable moral crisis in New York State. Every year, through inaction, our legislators continue to allow hundreds of thousands of New York children to experience poverty, at devastating costs. A higher percentage of children live in poverty in New York than in 34 other states. Prior to the start of the COVID-19 pandemic, one in five New York children lived in poverty – that's nearly 792,000 children. 23 percent of New York children under the age of five live in poverty – at exactly the period in their development when they are most vulnerable to its devastating impacts. New York's 15th Congressional District, located in the Bronx, carries the highest child poverty rate of any of our nation's congressional districts. Syracuse carries the highest child poverty rate in the nation among cities with at least 100,000 people (48.4 percent), with Buffalo and Rochester also ranking within the top ten list of large U.S. cities with the highest child poverty rates.

Racial disparities are pervasive in our State's immoral child poverty crisis, with Black and Latinx children more than twice as likely as white children to live in poverty in New York. In three out of every four of our State's counties, both Black and Latinx children are more likely to live in poverty than white children, and Black and Latinx children in Manhattan are 10 to 13 times more likely to live in poverty than white children. Asian Americans have the highest poverty rates in New York City, with Asian children 5 times more likely to live in poverty than white children.<sup>1</sup>

Unsurprisingly, the COVID-19 pandemic has only compounded our State's immoral child poverty crisis. By July 2020, an additional 325,000 New York children had been pushed into poverty as a result of the pandemic.<sup>2</sup> During a time when the price of food, child care and housing are near record highs due to inflation, too many parents across our State are still struggling to pay rent, keep food on the table and meet their children's basic needs. Because of our legislators' failure to act, many New York parents are put in the horrible positioning of having to make hard choices about what essential, basic items they can afford for their children and which ones their children and households will have to forego. No parent should ever be put in that position, especially when New York is one of the richest states in the nation and has one of the largest economies in the world.

We know all too well that poverty harms our children, with income-related gaps in cognitive skills seen as early as 9 months old and impoverished children suffering worse health outcomes in many indicators.<sup>3</sup> Children living in poverty are more likely to be hungry,

<sup>&</sup>lt;sup>1</sup> U.S. Census Bureau, American Community Survey 5-Year Detailed Estimates.

To view CDF-NY's county data profiles, please visit <u>https://cdfny.org/county-profiles/</u>.

<sup>&</sup>lt;sup>2</sup> United Hospital Fund. COVID-19 Ripple Effect: The Impact of COVID-19 on Children in New York State. September 2020. <u>https://uhfnyc.org/publications/publication/covid-19-ripple-effect-impact-covid-19-children-new-york-state/</u>.
<sup>3</sup> American Academy of Pediatrics, "Poverty & Child Health," 2021, <u>https://www.aap.org/en-us/advocacy-and-policy/aap-health-initiatives/poverty/Pages/Overview.aspx</u>.

less likely to have health coverage or graduate from high school, and more likely to be unemployed and poor as adults. Impoverished children are also more likely to live in substandard housing that puts them at greater risk of childhood lead poisoning – arguably one of the gravest public health threats New York children face. Furthermore, child poverty is expensive to our State and nation. Pre-pandemic, child poverty cost our nation approximately \$1.03 trillion <sup>4</sup> – and New York upwards of \$60 billion – every year in reduced earnings and increased costs associated with health, homelessness, child welfare and criminal justice. Arguably more somber than even the health and financial costs of child poverty, however, is the moral burden of letting so many children live in poverty in one of the richest states in the wealthiest country in the history of the world. In the words of Marian Wright Edelman, founder and President Emerita of the Children's Defense Fund, child poverty is a "moral disgrace" and there is "no excuse for allowing needless child suffering in our land of tremendous affluence. It is wrong. And it is economically and socially dangerous." <sup>5</sup>

The enacting of the Child Poverty Reduction Act *S. 2755-C* (Ramos) / *A. 1160-C* (Bronson) into law in early 2022 lays a strong foundation towards ending child poverty in New York by making a public commitment to cutting our State's child poverty rate in half within ten years and establishing a Child Poverty Reduction Advisory Council to develop a plan towards achieving this goal. The Children's Defense Fund – New York is proud to have been appointed by Governor Hochul to serve on the Child Poverty Reduction Advisory Council as a statutory member. To take the next step towards realizing its bold child poverty-reducing commitment and begin to make good on its promise to New York children, New York must act with urgency, political courage, and boldness to reform its tax code to reduce child poverty, promote racial equity and move more of our State's families towards true economic security.

#### Investing in our children, youth and families via income supports and tax credits yields a lifetime of benefits.

Extensive research supports the benefits of strengthening family economic security via income supports for child health and wellbeing outcomes. In fact, more generous income assistance has been linked with healthier birth weights, lower maternal stress (as measured by reduced stress hormone levels in the bloodstream), better childhood nutrition, higher school enrollment, higher reading and math test scores, higher high school graduation rates, less use of drugs and alcohol, and higher rates of college entry, among other outcomes. <sup>6</sup> Furthermore, findings from the *Baby's First Years* randomized control trial show that after a year of receiving monthly cash supports, one-year-olds in low-income families were more likely to exhibit brain activity patterns associated with the development of thinking and learning.<sup>7</sup>

<sup>&</sup>lt;sup>4</sup> McLaughlin, M., & Rank, M. R. (2018). Estimating the economic cost of childhood poverty in the United States. Social Work Research, 42(2), 73–83. doi:10.1093/swr/svy007. <u>https://openscholarship.wustl.edu/csd\_research/836/</u>.

<sup>&</sup>lt;sup>5</sup> Children's Defense Fund, "Ending Child Poverty Now," 2019, <u>https://www.childrensdefense.org/wp-content/uploads/2019/04/Ending-Child-Poverty-2019.pdf</u>.

<sup>&</sup>lt;sup>6</sup> National Academies of Sciences, Engineering, and Medicine, *A Roadmap to Reducing Child Poverty*, National Academies Press, 2019, <u>https://www.nap.edu/read/25246</u>.

<sup>&</sup>lt;sup>7</sup> Troller-Renfree, S. V., Costanzo, M. A., Duncan, G. J., Magnuson, K., Gennetian, L. A., Yoshikawa, H., Halpern-Meekin, S., Fox, N. A., & Noble, K. G. (2022). The impact of a poverty reduction intervention on infant brain activity. *Proceedings of* 

Refundable tax credits are a particularly potent tool for increasing economic stability for individuals and families and easing the toxic stress of poverty. The poverty-reducing success of the American Rescue Plan's temporarily expanded Child Tax Credit (CTC), which could reduce New York's child poverty rate by over 36 percent if made permanent, <sup>8</sup> proves that when provided with more income - and the freedom to use it in the ways that best suit their families - parents use cash support to meet their children's basic needs and fundamental human rights. Between mid-July and mid-August of 2021, the most common uses of CTC payments among New York families were purchasing food (48 percent of families), managing bills (38 percent of families), paying for clothing and other essentials for children (34 percent of families) and making rent/mortgage payments (33 percent of families). Once monthly CTC payments were distributed, eligible New York families reported much higher rates of overall food security and lower rates of severe food insecurity.<sup>9</sup> On its own, the fourth CTC payment kept 3.6 million children nationwide out of poverty in October 2021. <sup>10</sup> The November CTC payment, on its own, kept 3.8 million children out of poverty. <sup>11</sup> The last monthly CTC payment that American families received, in December of 2021, kept 3.7 million children out of poverty nationwide.<sup>12</sup>

Tragically, because of the inaction of legislators, child poverty is now at its highest since the end of 2020. In the absence of the passage of the Build Back Better Act, CTC payments to families have lapsed and the fate of this vital federal benefit currently hangs in uncertain limbo. In February 2022, the monthly child poverty rate was 38 percent higher than it was in December 2021 (the last month of monthly payments to families), representing 3.4 million additional children immediately thrust back into poverty nationwide due to the ending of the expanded monthly CTC.<sup>13</sup>

The impacts of the temporary expansion of the CTC confirmed how effective refundable tax credits can be in reducing child poverty and its many negative impacts. In the absence of federal action to permanently expand the CTC, New York must act swiftly to provide urgently needed assistance to many families with children by expanding and strengthening the Empire State Child Credit in our State budget. By doing so, our State's action will enable more New York families to be in a position to provide their children with basic necessities and to better ensure that their children have an opportunity to not only grow but thrive, no matter their race, immigration status or zip code. Our State must also

the National Academy of Sciences of the United States of America, 119(5), e2115649119. https://doi.org/10.1073/pnas.2115649119.

<sup>&</sup>lt;sup>8</sup> Center on Poverty and Social Policy, Columbia University, "A Poverty Reduction Analysis of the American Family Act," January 25, 2021, <u>https://www.povertycenter.columbia.edu/s/Poverty-Reduction-Analysis-American-Family-Act-CPSP-2020.pdf</u>.

<sup>&</sup>lt;sup>9</sup> Washington University in St. Louis Social Policy Institute, "How are New York families using their Child Tax Credit payments? Evidence from Census data," September 2021, <u>https://cpb-us-</u>

w2.wpmucdn.com/sites.wustl.edu/dist/a/2003/files/2021/09/CTC-One-pager-NY.pdf.

<sup>&</sup>lt;sup>10</sup> Columbia University Center on Poverty & Social Policy, "October Child Tax Credit payment kept 3.6 million children from poverty," November 30, 2021, <u>https://www.povertycenter.columbia.edu/news-internal/monthly-poverty-october-2021</u>.

<sup>&</sup>lt;sup>11</sup> Columbia University Center on Poverty & Social Policy, "November Child Tax Credit payment kept 3.8 million children from poverty," December 15, 2021, <u>https://www.povertycenter.columbia.edu/news-internal/monthly-poverty-november-2021</u>.

<sup>&</sup>lt;sup>12</sup> Parolin, Zachary, Sophie Collyer, and Megan A. Curran. 2022."Sixth Child Tax Credit Payment Kept 3.7 Million Children Out of Poverty in December." Poverty and Social Policy Brief. Vol. 6, No.1. Center on Poverty and Social Policy, Columbia University. <u>https://www.povertycenter.columbia.edu/publication/monthly-poverty-december-2021</u>.

<sup>&</sup>lt;sup>13</sup> Parolin, Zachary, Sophie Collyer, and Megan A. Curran. 2022. "Monthly Poverty in 2022 Remains Elevated in February" Poverty and Social Policy Brief Vol 6., No. 4. Center on Poverty and Social Policy, Columbia University. <u>povertycenter.columbia.edu/publication/monthly-poverty-february-2022</u>.

expand and strengthen its Earned Income Tax Credit (EITC). Coupled together, these reforms will enable New York to make significant progress toward its goal of cutting child poverty in half within ten years.

# In order to reform New York's tax code to reduce child poverty, promote racial equity and move more families towards economic security, our State must:

#### I. Expand and strengthen the Empire State Child Credit

The Empire State Child Credit (ESCC) provides eligible families with a credit equal to 33 percent of the pre-2017 federal Child Tax Credit (up to a maximum of \$330) or \$100 per qualifying child, whichever is greater. New York parents are eligible for the credit if they meet certain income limitations and have at least one child between the ages of 4 and 16. Since the ESCC currently excludes children under four years old and is determined by an individual's federal Child Tax Credit amount, New York's poorest and most marginalized children are left behind.

If designed and implemented correctly, the ESCC could improve the lives of hundreds of thousands of children and families in every county statewide; reduce both New York's child poverty and overall poverty rates; and yield high economic gains. In fact, expanding the ESCC to \$1,000 per child for all New York children under the age of 17, with the exception of high-income families, would cost about \$2.7 billion and would generate around \$26.2 billion in societal benefits.<sup>14</sup>

# New York must expand and strengthen the Empire State Child Credit by:

(1) Extending eligibility to include children under four years old | New York's Child Tax Credit is the only Child Tax Credit in the nation to exclude young children. Approximately 900,000 New York babies and toddlers are automatically excluded from receiving the ESCC because they are under the age of four, despite the fact that our State's youngest children are our poorest – and despite irrefutable evidence of how critical investments during the early developmental years are for children. The exclusion of the youngest New Yorkers from a credit that exists to offset the costs of raising children is nonsensical, cruel, and is a complete abandonment of our societal duty to our youngest humans, who are dependent upon us to ensure that their start in life best sets them up for lifelong success. Our State must treat our children justly by extending the ESCC eligibility to children under four.

<sup>&</sup>lt;sup>14</sup> Center on Poverty and Social Policy at Columbia University, "The Costs and Benefits of Expanding the Empire State Child Credit: Poverty & Social Policy Brief," March 8, 2021, https://taticl.sou.acos.acom/static/610831a16c95260dbd68834a/t/611308745527661a/6d1c9f8/1628694645601/Child

https://static1.squarespace.com/static/610831a16c95260dbd68934a/t/6113e8745527661a46d1c9f8/1628694645601/Child -Allowance-CBA-NY-CPSP-2021.pdf."

- (2) Increasing the value of the Credit to \$1,000 for young children and \$500 for older children | The current value of the ESCC no longer provides meaningful relief to families, particularly as inflation reaches a 40-year high and everyday costs for families continue to rise. Increasing the credit's value to \$1,000 for children under age four and \$500 for children over four, as outlined in *S. 771* (Cooney) / *A. 2464* (Hevesi), would bolster the credit's antipoverty impacts.
- (3) Making the full Credit available to New York's lowest-income families (including families with no income) by ending both the exclusion of families with incomes under \$3,000 and the gradual phase-in for the lowest income families | 1.4 million New York children (including nearly half of our State's Black and Latinx children) are currently receiving only a partial or no ESCC because their families earn too little, with Black children 1.5 times more likely than white children to receive partial or no credit because of low family earnings, which is rooted in systemic racism. Decoupling the credit from earnings is a racial justice and equity issue and is critical to ensuring that it reaches the children and families most in need of its support.

The Governor's 2023 – 2024 Executive Budget proposes a significant expansion to the State's film tax credit, projected to cost our State an additional \$280 million per year. <sup>15</sup> The proposed expansion of the film credit is surprising, given New York State's Tax Reform and Fairness Commission's Final Report concluded that the film credit be scaled back. <sup>16</sup> While the film credit's return on investment is questionable, it is clear that the Empire State Child Credit's return on investment is high – every dollar spent on the Empire State Child Credit that reaches children in poverty produces \$8 in benefits to society. <sup>17</sup> Furthermore, our marginalized children are worthy of investment. New York must prioritize children before corporations.

# II. Expand and strengthen the Earned Income Tax Credit

New York must also act to expand and strengthen its Earned Income Tax Credit (EITC), an effective poverty-fighting tool for low-to-moderate-income full-or part-time workers and families that increases workforce participation and financial security; leads to improved educational outcomes for children; and improves child and parent well-being. Although young childless adults ages 18 through 24 experience poverty at high rates, they are currently excluded from our State's EITC. Many immigrant tax-filers are also unjustly excluded from receiving the EITC.

<sup>&</sup>lt;sup>15</sup> Fiscal Year 2024 New York State Executive Budget, Revenue Article VII Legislation, Memorandum in Support, February 1, 2023, p. 8.

<sup>&</sup>lt;sup>16</sup> Jimmy Vielkind, "In unpublished report, Cuomo's tax commission questions a Cuomo initiative," *Politico,* November 20, 2013, <u>https://www.politico.com/states/new-york/albany/story/2013/11/in-unpublished-report-cuomostax-commission-questions-a-cuomo-initiative-009749</u>, Referring to Final Report of New York State Tax Reform and Fairness Commission (chaired by H. Carl McCall and Peter J. Solomon).

<sup>&</sup>lt;sup>17</sup> Columbia University Center on Poverty & Social Policy, "Testimony for the Joint Legislative Budget Hearing on Taxes, 2022-2023 Executive Budget Proposal," February 16, 2022,

https://www.nysenate.gov/sites/default/files/cpsp\_ny-state-testimony-empire-state-child-credit-cpsp-feb-2022.pdf.

In Fiscal Year 2023, New York acted to temporarily increase the State's EITC benefit amount for families to 35 percent of the federal EITC. Without action in this year's budget, the credit will drop back down to 30 percent of the federal EITC in Fiscal Year 2024.

#### New York must expand and strengthen the Earned Income Tax Credit by:

- Permanently increasing the percentage of the federal Credit paid to families from 30 percent to 45 percent | Doing so would provide meaningful support to New York households receiving the credit.
- (2) Expanding the Credit for young adults without children (ages 18 through 24) who are currently ineligible for either the federal or State Credit in the manner set forth in *A. 477* (Bronson) | Young and childless adults ages 18 through 24 currently do not qualify for either the federal or New York State EITC despite the fact that they experience poverty at disproportionate rates. These young adults include our State's foster youth who have aged out of foster care a population that experiences food insecurity, homelessness, and unemployment at higher rates than their peers and is, therefore, particularly in need of this critical income support. Additionally, and tragically, we have entered a time in our nation's history where young people are worst off then their parents, a first in American history, and are experiencing a trillion-dollar student debt crisis. Our young people desperately need the EITC.
- (3) Adjusting filing requirements to mimic those of the ESCC so that more immigrant New Yorkers can file for the state EITC | New York's immigrant population contributes billions in local, state and federal taxes. Yet, over 100,000 New York children do not qualify for EITC financial support solely because one parent files taxes using an Individual Tax Identification Number (ITIN). New York legislators must correct this racial injustice.

# III. Combine the Empire State Child Credit and Earned Income Tax Credit to create a strong, streamlined Working Families Tax Credit

The Working Families Tax Credit, *S. 277* (Gounardes), proposes combining and strengthening New York's Empire State Child Credit and Earned Income Tax Credit to create a more inclusive and generous Working Families Tax Credit (WFTC). For individual New Yorkers and families currently eligible for the ESCC, EITC, or both, the combined credit they would receive through the WFTC would either be greater or equal to the sum of the two individual credits. For the lowest income New Yorkers and many immigrant New Yorkers, their credit amount would be significantly greater under the WFTC.

The WFTC builds upon the strengths of New York's ESCC and EITC and corrects their shortcomings. Eligible families with children would receive a WFTC equal to or greater than the current EITC plus the ESCC for all children in the household including young children under the age of four. The WFTC would also allow New York families with the lowest incomes to receive the highest credit amount by eliminating the phase-ins currently in place for both credits. It would also be available to immigrant tax-filers with ITINs in the same manner as filers with Social Security Numbers (SSNs), which is currently the case with the ESCC but not with the EITC. Finally, the WFTC would be paid out in four increments throughout the year.

It is estimated that the WFTC would result in a 13.4 percent reduction in children under the age of 18 living in poverty, with a 19.6 percent reduction for those under 18 living in deep poverty. <sup>18</sup> New York must act with urgency to enact the WFTC.

### IV. New York must establish an independent office to produce racial and ethnic impact statements for *all* proposed rules and *all* legislation leaving committee.

New York's pervasive racial and ethnic disparities harm our State and must be urgently addressed through meaningful systemic change. The COVID-19 pandemic has provided irrefutable evidence of the long-standing, deeply-rooted racial inequities that have caused increasingly disparate outcomes in New York State and throughout the nation for far too long. These wide-ranging and long-standing inequities, encompassing such areas as healthcare access, involvement in the child welfare and youth justice systems, economic security, educational opportunity, access to safe and healthy housing, and workforce disparities, continue to harm New York's most marginalized children, youth, families, and communities. In fact, in a national comparison of state structural inequities, New York was recently classified as having among the highest structural racism and income inequality indexes in the United States.<sup>19</sup>

The clear urgency of taking decisive action to end New York's entrenched racial inequalities is particularly evident with regards to the racial and ethnic disparities in New York's alarmingly high poverty and child poverty rates. As noted in a report released by New York State Comptroller DiNapoli last December, almost 2.7 million New Yorkers, or 13.9 percent of our State's population, lived in poverty in 2021, compared to 12.8 percent of all Americans. Poverty rates are more than double for Hispanic New Yorkers compared to white, non-Hispanics, with one-fifth of New York's Hispanic population living below the poverty level in 2021. Black, Native Hawaiian and other Pacific Islander and American Indian New Yorkers experienced poverty at twice the rate of white New Yorkers in 2021. <sup>20</sup> Racial and ethnic disparities are particularly pervasive in New York's immoral child poverty crisis, with Black and Latinx children more than twice as likely as white children to live in poverty statewide and 10 to 13 times more likely than white children to live in poverty in Manhattan. <sup>21</sup> Asian Americans have the highest poverty rates in New York City, with Asian children 5 times more likely to live

<sup>&</sup>lt;sup>18</sup> Analysis conducted by the Columbia University Center on Poverty & Social Policy

<sup>&</sup>lt;sup>19</sup> Patricia Honan, Tyson H. Brown, and Brittany King. August 6, 2021." Structural Intersectionality as a New Direction for Health Disparities Research." *Journal of Health and Social Behavior*, 62(3), https://doi.org/10.1177/00221465211032947.

 <sup>&</sup>lt;sup>20</sup> New York State Comptroller Thomas P. DiNapoli, "New Yorkers in Need: A Look at Poverty Trends in New York
 State for the Last Decade," December 2022, <u>https://www.osc.state.ny.us/files/reports/pdf/new-yorkers-in-need-poverty-trends.pdf.</u>

<sup>&</sup>lt;sup>21</sup> U.S. Census Bureau, American Community Survey 5-Year Detailed Estimates. To view CDF-NY's county data profiles, please visit <u>https://cdfny.org/county-profiles/</u>.

in poverty than white children in Manhattan.<sup>22</sup> Syracuse carries the highest child poverty rate in the nation among cities with at least 100,000 people (48.4 percent), with Buffalo and Rochester also ranking within the top ten list of large U.S. cities with the highest child poverty rates. These are but a few of the pervasive, wide-ranging and long-standing disparities and inequities that assault people and communities of color in our State and around the nation due to the racist impact of our policies and regulations.

Our State can lead the nation in embarking on the path to achieving equity in all policies by establishing an independent office to ensure that we no longer pass legislation or adopt rules without first examining whether these policies have the potential to create, eliminate, or perpetuate racial and ethnic disparities. Enacting new legislation and rules without first evaluating their potential to disproportionately impact our communities of color only perpetuates these disparities. In the absence of racial and ethnic impact assessment, legislation that "appears" race-neutral at face value can, in practice, adversely – and disparately – affect New York's children and families of color. Just as our State legislators consider the fiscal and environmental impacts of new laws, so too must they examine the potential racial and ethnic impact of *all* legislation and rule-making activity through the preparation of racial impact statements. By doing so, New York would join the growing rank of states who have acted to center racial equity in legislating by passing racial impact statement legislation <sup>23</sup> and would build on progress made in advancing racial equity in New York City through such efforts as EquityNYC and the racial justice ballot proposals spearheaded by the New York City Racial Justice Commission.

In order to implement this approach, our State will need to invest more resources in its legislative and rule-making processes. Furthermore, the evaluation of racial and ethnic impact needs to be insulated from politics – meaning the office producing the impact statements should be independent from both the Legislature and the Governor. Maintaining this independence will ensure that meaningful, unbiased impact statements are faithfully and consistently produced at an optimal level.

Undoing generations of racial and ethnic disparities and institutionalized harm demands an anti-racist approach that actively examines the role of legislative and regulatory action in perpetuating inequality in New York. In order to ensure that our laws truly advance racial and ethnic equity and in order to begin to dismantle systemic racism, New York should adopt:

(1) The establishment of an independent office or entity tasked with producing racial and ethnic impact statements.

(2) A requirement that all bills advancing out of committee in the legislature and amendments to bills must be accompanied by a racial and ethnic impact statement.

(3) A requirement that all proposed rules must be accompanied by a racial and ethnic impact statement upon introduction.

(4) A requirement that racial and ethnic impact statements must include an estimate of the impact of the proposed bill, proposed amendment or proposed rule on racial and ethnic

<sup>&</sup>lt;sup>22</sup> U.S. Census Bureau, American Community Survey 5-Year Detailed Estimates. To view CDF-NY's county data profiles, please visit <u>https://cdfny.org/county-profiles/</u>.

<sup>&</sup>lt;sup>23</sup> Children's Defense Fund – New York, "Leveraging Racial & Ethnic Impact Statements to Achieve Equity in *All* Policies: National Context," July 22, 2022, <u>https://cdfny.org/wp-content/uploads/sites/3/2022/07/Racial-Ethnic-Impact-Statement-Legislation-National-Context-Updated-July-2022-1.pdf</u>.

minorities, and the basis for the estimate, including any specific data or other information relied upon.

(5) A prohibition against enacting legislation or proposing rules that are found to increase racial or ethnic disparities.

#### Conclusion

Thank you for your time and consideration. The Children's Defense Fund – New York looks forward to working with you on a State budget that improves the health and wellbeing of children, youth and families in *marginalized* communities in New York.

